

General Assembly

Raised Bill No. 1090

January Session, 2021

LCO No. 4717



Referred to Committee on HUMAN SERVICES

Introduced by: (HS)

AN ACT ESTABLISHING A COMMISSION TO STUDY A HUSKY FOR ALL SINGLE PAYER, UNIVERSAL HEALTH CARE PROGRAM.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. (Effective July 1, 2021) (a) As used in this section, "HUSKY
- 2 for All Single Payer, Universal Health Care Program" means a single
- 3 payer, universal health care program that: (1) Eliminates duplicative
- 4 health insurance programs and resulting duplicative costs to the extent
- 5 permissible under state and federal law; (2) consolidates oversight,
- 6 payment and risk under one public or quasi-public entity; (3) eliminates
- 7 coverage limits and cost sharing requirements, including, but not
- 8 limited to, (A) deductibles, (B) copayments, and (C) coinsurance; (4)
- 9 incorporates prescription drug price controls; and (5) establishes
- 10 budgets and payment systems for hospitals for overnight care and a
- 11 uniform fee schedule for health care providers not providing overnight
- 12 care.
- 13 (b) There is established a commission to study and make
- 14 recommendations concerning establishing a HUSKY for All Single
- 15 Payer, Universal Health Care Program in the state. The commission may

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- 16 contract with an independent person or entity for an economic analysis
- 17 of establishing such program provided such person or entity has
- 18 completed not less than two such economic analyses of establishing a
- single payer, universal health care program on the state or federal level.
- 20 (c) The commission shall be comprised of:
- 21 (1) The executive director of the Office of Health Strategy, established
- 22 pursuant to section 19a-754a of the general statutes, or the executive
- 23 director's designee;
- 24 (2) The chief executive officer of the Connecticut Health Insurance
- 25 Exchange, established pursuant to section 38a-1081 of the general
- statutes, or the chief executive officer's designee;
- 27 (3) The chairperson of the Council on Medical Assistance Program
- 28 Oversight, established pursuant to section 17b-28 of the general statutes,
- 29 or the chairperson's designee;
- 30 (4) The Healthcare Advocate, appointed pursuant to section 38a-1042
- 31 of the general statutes, or the Healthcare Advocate's designee;
- 32 (5) The chairpersons of the Behavioral Health Partnership Oversight
- 33 Council, established pursuant to section 17a-22j of the general statutes,
- 34 or their designees;
- 35 (6) The chairpersons of the joint standing committees of the General
- 36 Assembly having cognizance of matters relating to human services,
- 37 insurance, labor and public health, or their designees;
- 38 (7) The Insurance Commissioner and the Commissioner of Social
- 39 Services, or their designees;
- 40 (8) The chief executive officer of the Connecticut Hospital
- 41 Association, or the chief executive officer's designee;
- 42 (9) The president of the Connecticut State Medical Society, or the
- 43 president's designee;

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(10) Two providers of medical services under the medical assistance program and two persons who receive such services under the program, appointed by the chairperson of the Council on Medical Assistance Program Oversight;

- 48 (11) One representative each from Health Equity Solutions and 49 United States of Care, appointed by the executive director of the Office 50 of Health Strategy;
- 51 (12) Two representatives of labor unions representing employees 52 who work in health care fields, appointed by the executive director of 53 the Office of Health Strategy; and
 - (13) Two persons from academia with expertise in economics or health insurance, or both, appointed by the executive director of the Office of Health Strategy, provided such persons shall not be among the independent persons contracting with the commission to produce an economic analysis on establishing a HUSKY for All Single Payer, Universal Health Care Program.
 - (d) The commission shall meet not later than thirty days after the effective date of this section. The executive director of the Office of Health Strategy, or the executive director's designee, shall serve as a chairperson of the commission and a second chairperson shall be chosen by the commission from among the members of the commission. The joint committee on legislative management shall provide administrative support to the commission. Any vacancies shall be filled by the executive director of the Office of Health Strategy or the appointing authority. If an appointing authority does not fill a vacancy within thirty days, the executive director of the Office of Health Strategy shall fill the vacancy.
 - (e) The commission shall study:

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72 (1) Current health care spending, including, but not limited to: (A)
73 State costs of the medical assistance program, (B) state costs of the
74 Connecticut Health Insurance Exchange, and (C) average individual

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- 75 consumer monthly health care costs for (i) participation in medical
- 76 assistance programs requiring cost sharing by a participant, (ii)
- 77 premiums for participants in the Connecticut Health Insurance
- 78 Exchange, (iii) premiums for private health insurance plans, and (iv)
- 79 premiums for Medicare supplement plans, Medicare health
- 80 maintenance organization plans and Medicare drug plans.
- 81 (2) Sources of current health care financing, including, but not limited
- 82 to: (A) Federal cost sharing for the medical assistance program, (B)
- 83 employer and employee costs for private health insurance, (C) federal
- 84 cost sharing for the Medicare program, and (D) participant cost sharing
- 85 under the medical assistance program or the Medicare program.
- 86 (3) A financing methodology for a HUSKY for All Single Payer,
- 87 Universal Health Care Program, including, but not limited to, whether
- 88 such program should be financed, in part, through taxation on
- 89 employers and employees.
- 90 (4) An economic analysis of establishing a HUSKY for All Single
- 91 Payer, Universal Health Care Program, including, but not limited to, a
- 92 comparison of: (A) State costs for the medical assistance program and
- 93 oversight by the Insurance Department of private health care insurance
- 94 and state costs under a HUSKY for All Single Payer, Universal Health
- 95 Care Program, (B) consumer costs for private health care insurance and
- 96 consumer costs under a HUSKY for All Single Payer, Universal Health
- 97 Care Program, including any costs if the program is covered in part by
- 98 taxation of a consumer, (C) employer costs for private health care
- 99 insurance and employer costs if a HUSKY for All Single Payer,
- 100 Universal Health Care Program is covered in part by taxation of an
- 101 employer, and (D) participant cost sharing for medical assistance
- 102 programs or Medicare and costs for such consumers under a HUSKY
- 103 for All Single Payer, Universal Health Care Program.
- 104 (5) Provider payment rates under the medical assistance program,
- 105 Medicare program and the private health insurance market and
- 106 recommendations for provider payment rates under a HUSKY for All

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- 107 Single Payer, Universal Health Care Program.
- 108 (6) The number of residents uninsured or underinsured under the 109 current health care coverage programs and the number of persons 110 estimated to be uninsured or underinsured under a HUSKY for All
- 111 Single Payer, Universal Health Care Program.
- 112 (7) What entity, or entities, should oversee a HUSKY for All Single 113 Payer, Universal Health Care Program.
- 114 (8) A timeline for adoption of a HUSKY for All Single Payer,
- 115 Universal Health Care Program, including, but not limited to, (A)
- implementing any financing methodology to fund such program, (B)
- eliminating the oversight of any agencies or offices currently overseeing
- health care coverage, and (C) creation of new oversight entities.
- 119 (9) The impact on the labor market of a single payer, universal health 120 care system that eliminates private insurance.
- 121 (f) Not later than January 1, 2022, the commission shall report, in
- accordance with the provisions of section 11-4a of the general statutes,
- on the results of its study and recommendations to the Office of Health
- 124 Strategy and the joint standing committees of the General Assembly
- 125 having cognizance of matters relating to human services, insurance,
- labor, public health and finance, revenue and bonding. The commission
- shall dissolve on the date such report is submitted, or on January 1, 2022,
- whichever is later.

This act shall take effect as follows and shall amend the following sections:

Section 1	July 1, 2021	New section

Statement of Purpose:

To establish a commission to conduct an economic analysis of establishing a single payer, universal health care program.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]

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